
Dear Sir,

This has reference to your RTI request dated 17th December, 2016 seeking information under RTI Act, 2005. Point wise reply of the queries pertaining to POWERGRID are given below:

1.0 Query No.1:

Establishments of POWERGRID are spread all over the length and breadth of the country and its various operations/functioning are being carried out in a decentralized manner and its records are maintained at respective locations and in various files. The information sought is voluminous in nature and for compilation of such voluminous information, a considerable amount of resources would have to be deployed by POWERGRID and it would disproportionately divert the resources of the public authority. In view of the above, information sought is not being provided. The above is also in line with the CIC Order dated 09/04/2016 (Attached as Annex-I). However, broader information for regarding Right of way/Compensation is available in POWERGRID’s Annual Report, which can be accessed from the following link:


2.0 Query No. 2, 4 & 5:

Information requested pertain to Western Region Transmission System-I of POWERGRID, and therefore your request was forwarded to the CPIO WRTS-I on 19.12.2016 for providing reply directly to you.

3.0 Query No.3:

Reply to this point is attached as Annexure-II.

4.0 Query No. 6:

As mentioned at Sl. No.1, establishments of POWERGRID are spread all over the length and breadth of the country. Details of court cases are maintained at various Regional/Site offices. Compilation of such voluminous information would disproportionately divert the resources of the Public Authority and therefore, information sought is not being provided, in line with above referred CIC Order.
5.0 Query No. 7:

Copy of latest guidelines issued by Ministry of Power for payment of compensation towards damages in regard to right of way for transmission lines is attached as Annexure-III. The referred guidelines in your request is issued by Ministry of Power, Government of India on 15th October, 2015 which is available at below mentioned link:


6.0 Query No. 8:

Transmission lines are constructed under the ambit of Electricity Act, 2003. As regards locating tower on individual landowner, POWERGRID follows Section 68 of Electricity Act, 2003 read with Section 164 vide which powers of Indian Telegraph Act 1885 Part 3 Section 10 to 19 are conferred to POWERGRID vide Gazette notification dated 4th December, 2003. Thus, as per the existing provisions of Indian Telegraph Act, 1885 Section 10 b), POWERGRID does not acquire any land for construction of Transmission Lines.

First Appeal, if any, against the reply of CPIO may be made to the first appellate Authority within 30 days of the receipt of the reply of CPIO. Details of Appellate Authority at Corporate Centre, Gurgaon, under RTI Act, 2005 is as below:

Shri S. K. Sharma
Executive Director (CP) & Appellate Authority
Corporate Centre, Power Grid Corporation of India Limited
“Saudamini”, Plot No. 2, Sector-29, Gurgaon – 122007, Haryana.
Email ID: s.k.sharma@powergridindia.com
Phone No. 0124-2571960

Thanking you,

भवदीय,

(अजय होलानी)

अपर महाप्रबंधक (के.आ.) एवं के.लो.सू.अधिकारी
Email ID: epio.ce@powergrid.co.in

Copy to :

- Sh. Arun Kumar
  DGM & CPIO, WRTS-I
  Power Grid Corporation of India Limited,
  Sampriti Nagar,P.O. Uppalwadi,
  Nagpur – 440026

- With a request to provide answers to the applicant for query No. 2, 4 & 5.
CENTRAL INFORMATION COMMISSION
Room No.-326, 2nd Floor, B-Wing, August Kranti Bhawan
Bhikaji Cama Place, New Delhi-110066.
Website : cic.gov.in
Telephone No.: +91-11-26105662

File No.CIC/SS/A/2013/001221/RM

Appellant: Shri Praveen Sakhuja, Delhi
Public Authority: Export Inspection Council of India,
New Delhi
Date of Hearing: 09.04.2014
Date of decision: 09.04.2014

Heard today, dated 09.04.2014.
Appellant is present.

Public Authority is represented by Shri Parmod Siwach, Assistant Director/PIO, Shri Rajiv Raizada, Addl Director/FAA and Shri Rajinder Singh, Dy Director/PIO.

FACTS

Vide RTI dt 14.1.13, appellant had sought information on a prescribed format having 8 columns relating to details of the court cases wherein Shri LR Khattana has represented EIC.

2. PIO vide letter dt 8.2.13, informed appellant that the information sought would require searching of records of last 12 years and as the information sought is voluminous and in a specific format, collating the information would disproportionately divert their limited resources. Appellant was asked to seek specific information.

3. An appeal was filed on 18.2.13 observing that he be allowed inspection of the records.

4. AA vide order dt 15.3.13 observed that the appellant is habitual of filing applications in a large number on almost any matter and searching for entire records would result in diversion of their limited resources. Appellant was advised to be precise while seeking information and not to misuse the RTI as a tool for harassment of the department.

5. Submissions made by the appellant and public authority were heard. Public authority submitted that the information sought was not only voluminous but also in a specified format, the collation of which would disproportionately divert their limited resources as the information relates to 12 years. Accordingly, appellant had been asked by the FAA not to misuse the RTI to harass the department and to be precise while seeking information. Appellant submitted that he has not been provided a response and if the information was voluminous he should be provided inspection.

DECISION
6. The Hon'ble Supreme Court in the case of CBSE Vs Aditya Bandopadhyay had observed as follows:

"35. At this juncture, it is necessary to clear some misconceptions about the RTI Act. The RTI Act provides access to all information that is available and existing. This is clear from a combined reading of section 3 and the definitions of 'information' and 'right to information' under clauses (f) and (j) of section 2 of the Act. If a public authority has any information in the form of data or analysed data, or abstracts, or statistics, an applicant may access such information, subject to the exemptions in section 8 of the Act. But where the information sought is not a part of the record of a public authority, and where such information is not required to be maintained under any law or the rules or regulations of the public authority, the Act does not cast an obligation upon the public authority, to collect or collate such non-available information and then furnish it to an applicant. A public authority is also not required to furnish information which require drawing of inferences and/or making of assumptions. It is also not required to provide `advice' or `opinion' to an applicant, nor required to obtain and furnish any `opinion' or `advice' to an applicant. The reference to `opinion' or `advice' 50 in the definition of `information' in section 2(f) of the Act, only refers to such material available in the records of the public authority. Many public authorities have, as a public relation exercise, provide advice, guidance and opinion to the citizens. But that is purely voluntary and should not be confused with any obligation under the RTI Act."

7. In the light of the above decision, it is very clear that the public authority is not required to collect or collate such non-available information and then furnish the same to the appellant.

8. The Commission concurs with the decision of the PIO/AA.

The appeal is disposed of.

Sd/-

(Rajiv Mathur)

Central Information Commissioner
Information sought by Mr. Lakshman Sondhi, Civil line, Durg, Chattisgarh-491001 vide RTI request dated 17/12/2016 – Inputs for reply on the points pertaining to Commercial Department

3. Kindly provide total income and total revenue generated by Ministry of Power (Government of India) from 200/400kV Sub-station of Kumahri Bilai from the day of charging/commissioning to till date year wise in chronological order.

Reply: As per the feedback from Western Region-I of POWERGRID, the Sub-station name referred to in the query relates to Raipur 400/220kV Sub-station implemented under Vindhyachal-II Transmission system. The date of commercial operation of the sub-station is 01.01.2000.

It may be mentioned here that the tariff applicable for assets of inter-State Transmission System was/is decided by Government of India (GoI)/Central Electricity Regulatory Commission (CERC), as per the provisions of prevalent Tariff regulations.

Regarding the total income generated from the sub-station, it may be mentioned that individual tariff of the Raipur Sub-station is not available as the asset was clubbed along with other assets under the project viz., associated transmission lines, Transformer, Reactor, etc. and accordingly the tariff has been approved for combined assets by CERC as per the prevalent tariff regulations from 01.01.2000 onwards. Summary of the tariff approved by CERC for the combined assets under the project including Raipur Sub-station from 01.01.2000 to 2018-19 are enclosed at Annexure for information please.

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<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Tariff approved for combined Assets under the project (including Raipur 400/220 kV S/S)</td>
<td>5415.22</td>
<td>10373.10</td>
<td>8666.23</td>
<td>8740.36</td>
<td>10307.89</td>
</tr>
<tr>
<td>Tariff approved for combined Assets under the project (including Raipur 400/220 kV S/S)</td>
<td>7068.27</td>
<td>7347.96</td>
<td>8117.95</td>
<td>8814.79</td>
<td>8227.63</td>
</tr>
<tr>
<td></td>
<td>2009-10</td>
<td>2010-11</td>
<td>2011-12</td>
<td>2012-13</td>
<td>2013-14</td>
</tr>
<tr>
<td>Tariff approved for combined Assets under the project (including Raipur 400/220 kV S/S)</td>
<td>7353.68</td>
<td>7063.29</td>
<td>6955.18</td>
<td>4472.52</td>
<td>4601.60</td>
</tr>
<tr>
<td>Tariff approved for combined Assets under the project (including Raipur 400/220 kV S/S)</td>
<td>4467.72</td>
<td>4482.70</td>
<td>4491.97</td>
<td>4494.80</td>
<td>4499.50</td>
</tr>
</tbody>
</table>

\[5\]
To

1. Chief Secretaries/Administrators of all the States/UTs
   (As per list attached)
2. Chairperson, CEA, New Delhi with the request to disseminate the above
guidelines to all the stakeholders.
3. CMD, PGCIL, Gurgaon.
4. CEO, POSOCO, New Delhi.
5. Secretary, CERC, New Delhi.
6. CMD of State Power Utilities/SEBs

Subject: Guidelines for payment of compensation towards damages in regard to
Right of Way for transmission lines.

During the Power Ministers Conference held on April 9-10, 2015 at Guwahati
with States/UTs, it has, inter alia, been decided to constitute a Committee under the
chairmanship of Special Secretary, Ministry of Power to analyse the issues related to
Right of Way for laying of transmission lines in the country and to suggest a uniform
methodology for payment of compensation on this count. Subsequently, this Ministry
had constituted a Committee with representatives from various State Governments
and others. The Committee held several meetings to obtain the views of State
Governments on the issue and submitted its Report along with the recommendations
(copy of the Report is at Annex-1).

2. The Recommendations made by the Committee are hereby formulated in the
form of following guidelines for determining the compensation towards "damages" as
stipulated in section 67 and 68 of the Electricity Act, 2003 read with Section 10 and
16 of Indian Telegraph Act, 1885 which will be in addition to the compensation
towards normal crop and tree damages. This amount will be payable only for
transmission lines supported by a tower base of 66 KV and above, and not for sub-
transmission and distribution lines below 66 KV:-

(i) Compensation @ 85% of land value as determined by District Magistrate or
any other authority based on Circle rate/ Guideline value/ Stamp Act rates for
tower base area (between four legs) impacted severely due to installation of
tower/pylon structure;
(ii) Compensation towards diminution of land value in the width of Right of Way (RoW) Corridor due to laying of transmission line and imposing certain restriction would be decided by the States as per categorization/type of land in different places of States, subject to a maximum of 15% of land value as determined based on Circle rate/ Guideline value/ Stamp Act rates;

(iii) In areas where land owner/owners have been offered/ accepted alternate mode of compensation by concerned corporation/ Municipality under Transfer Development Rights (TDR) policy of State, the licensee /Utility shall deposit compensation amount as per (i) & (ii) above with the concerned Corporation/ Municipality/ Local Body or the State Government.

(iv) For this purpose, the width of RoW corridor shall not be more than that prescribed in the table at Annex-2and shall not be less than the width directly below the conductors.

3. Necessary action may kindly be taken accordingly. These guidelines may not only facilitate an early resolution of RoW issues and also facilitate completion of the vital transmission lines through active support of State/ UT administration.

4. All the States/UTs etc. are requested to take suitable decision regarding adoption of the guidelines considering that acquisition of land is a State subject.

Yours faithfully,

[Signature]

Joint Secretary (Trans.)
Tele: 011-2371 0389

Copy, along with enclosure, forwarded to the following:

1. Secretaries of Government of India (Infrastructure Ministries/Deptt including MoEF - As per attached list)

2. Prime Minister's Office (Kind Attn: Shri Nripendra Mishra, Principal Secretary to PM).

3. Technical Director, NIC, Ministry of Power with the request to host on the website of Ministry of Power.

Copy to PS to Hon'ble MoSP (IC) / Secretary (Power) / AS (BNS) / AS (BPP) / All Joint Secretaries/EA/ All Directors/DSs, Ministry of Power.

- 2 -
Report of the Committee for payment of compensation in regard to Right of Way (RoW) for transmission lines

1.0 Background:

1.1 The Transmission Projects in the country are implemented by the licensee in accordance with the provisions of the Electricity Act, 2003. The compensation towards “damages” during implementation of such projects is governed by Section 67 & 68 of the Electricity Act read with Section 10 & 16 of the Indian Telegraph Act, 1865. The present stipulations provide for compensation towards all damages without acquisition of land which are assessed/ reviewed by the Revenue Authorities. However, there is no clear definition of the term “damages”, nor are there any guidelines in this regard.

1.2 For laying electricity transmission lines, licensee erects towers at intervals of about 400 m. and conductors are strung on these towers maintaining a safe height depending on the voltage and other geographical parameters. Thus, typical transmission lines have following two kinds of impact:

(i) Tower base area which is more or less completely lost or loses its productivity due to severe restriction an access;

(ii) Corridor of land underneath strung conductor between two towers may be adversely affected by imposition of restriction on its usage.

1.3 The maximum width of RoW corridor is calculated on the basis of tower design, span, and wind speed, maximum sag of conductor and its swing plus other requirements of electric safety. The requirement of ROW for different voltage types under standard conditions is as follows:

<table>
<thead>
<tr>
<th>Transmission Voltage</th>
<th>Width of Right of Way (in Meters)</th>
</tr>
</thead>
<tbody>
<tr>
<td>66 KV</td>
<td>18</td>
</tr>
<tr>
<td>110 KV</td>
<td>22</td>
</tr>
<tr>
<td>132 KV</td>
<td>27</td>
</tr>
<tr>
<td>220 KV</td>
<td>35</td>
</tr>
<tr>
<td>400 KV S/C</td>
<td>46</td>
</tr>
<tr>
<td>400 KV D/C</td>
<td>46</td>
</tr>
<tr>
<td>±500 KV HVDC</td>
<td>82</td>
</tr>
<tr>
<td>765 KV S/C (with delta configuration)</td>
<td>64</td>
</tr>
<tr>
<td>765 KV D/C</td>
<td>67</td>
</tr>
<tr>
<td>±500 KV HVDC</td>
<td>69</td>
</tr>
<tr>
<td>1200 KV</td>
<td>85</td>
</tr>
</tbody>
</table>

* Width of Right of Way is as per the MoEF guidelines dated 5.5.2014 (Annex-A).

1.4 The Telegraph Act provides for compensation towards damages (without acquisition) while placing the tower and stringing the conductor. The local authorities/ District Magistrates have been provided Power under Section 16 (1) of the
line on their land. The present provisions of the Act/ Rules do not provide for any set procedure for calculation of such compensation. In the absence of clarity and notified procedures, the provisions of existing Acts are being differently interpreted by concerned DC/ Revenue Authorities that are also at variance with each other even among neighboring districts which is resulting in the resistance by the farmers causing unwarranted delay in the project implementation. Presently many lines in the States of Maharashtra, Western U.P., Karnataka, Kerala, Andhra, Jharkhand etc. are held up due to resistance by land owners demanding enhanced compensation.

2.0 Constitution of the Committee:

2.1 The matter was deliberated during the Power Ministers' Conference on 9-10 April 2015 at Guwahati and a Committee under the chairmanship of Special Secretary, Ministry of Power was constituted vide order No. 3/7/2015-Trans dated 15th April 2015 to analyse the issues relating to Right of Way for laying transmission lines in the country and to suggest a uniform methodology for payment of compensation on this account. The composition of the Committee is given below:

i. Shri R. N. Choubey, Special Secretary, Ministry of Power – Chairman
ii. Chairperson, Central Electricity Authority
iii. Principal Secretary/Secretary (Energy), Madhya Pradesh
iv. Principal Secretary/Secretary (Energy), U.P.
v. Principal Secretary/Secretary (Energy), Maharashtra,
vi. Principal Secretary/Secretary (Energy), Karnataka,
vii. Principal Secretary/Secretary (Energy), Kerala,
viii. Jt. Secretary (Trans.), Ministry of Power
ix. CMD/Dir(Project), POWERGRID
x. Shri K. K. Arya, CE (SP&PA), CEA – Convener & Member Secretary.

The notification of the Committee is at Annex-I.

3. Proceedings of the Committee:

3.1 The first meeting of the Committee was held on 20.04.2015. During the meeting Powergrid and States mentioned that the difficulties were being faced in construction of transmission lines in more or less all the states due to severe resistance being posed by the land owners/ farmers with the demand of higher compensation including demand for compensation for the diminution value of the land below towers and under
the line corridor. Powergrid also informed about the opinion of Attorney General of India taken by them, which states that the land underneath the legs of the tower is permanently lost by the owner and that the land under the corridor can be conveniently used but with certain restrictions and compensation for such diminution in land value for the line corridor is also payable to land owners. All the states were also of the view that compensation against the land diminution should be paid to the land owners. Most of the participants suggested that a uniform policy should be in place at the central level in terms of fixed percentages of market value of the land under transmission towers and under corridor, however, some of the states were of the view that this should be left to the concerned state to formulate the policy.

3.2 During the meeting, two views were emerged as under;

(i) 100% compensation for land should be paid for tower footing and 10% for corridor under the line.

(ii) Policy should not be changed as state authorities are solving the compensation issues and it will also affect the financial viability of transmission projects.

The minutes of the meeting are at Annex-II.

3.3 The second meeting was held on 30.04.2015. Director (Projects), POWERGRID presented a detailed presentation including Legal & Regulatory framework about the compensation, policies of various States as well as the brief on the order of various Courts on compensation issues and various other order of different DM/DC regarding compensation and interpretation of present provisions. Copy of the presentation is at Annex-III. The summary of AG's opinion on legal position and coverage/inclusions of various aspects while deciding compensation including land value diminution was also informed by POWERGRID.

3.4 POWERGRID proposal regarding full compensation for tower base and at least 10% for RoW Corridor was also discussed in detail. The private entities M/s. Sterlite and Essel Infra also emphasized that there should be a standard norms for calculating compensation for transmission line and it should also be revised, reviewed periodically for its regular updation keeping in mind the market rate. M/s Sterlite also suggested that instead of land cost, corridor compensation per km may be fixed based on voltage of
line. Chairperson, CEA informed that possibility of reduction in RoW width is minimal as it has already been fixed based on the required Electricity Safety norms.

3.5 The Committee opined that payment of full value of land cost, tower base seems justified due to severe restriction put in by placing of tower which heavily impact the productivity/use of land area falling below tower base. Principal Secretary (Power), U.P however expressed his reservation on 100% cost without acquisition may be a difficult proposition due to ongoing complication regarding compensation under new Land Acquisition Act. Principal Secretary (Power), U.P and Principal Secretary (Power), M.P expressed their apprehension about the proposal of RoW Corridor payment as in their view such payment may also hamper the implementation of distribution lines and may also put additional financial burden on distribution company. Moreover, they were also of the opinion that we may not be able to resolve compensation issue by paying 10% as in all probabilities the farmers/land owners will demand more as has already been stipulated in the different State policies and DCs orders.

3.6 Due to sensitivity of the proposal and its implementation by the different State Governments, it was decided that this issue may also be discussed during the forthcoming Power Secretaries meetings for wider consultation and acceptance. Minutes of the meeting are at Annex-IV.

3.7 The Committee further consulted many States to obtain their views on the issue during the Review, Planning and Monitoring (RPM) meeting held on 11.5.2015 at Delhi, which was attended by Principle Secretaries/ Secretaries (Energy) of various States. The issues related to compensation and deliberations held during last 2 meetings were informed to the participants and they were asked to give their opinion on whether Committee should recommend a minimum uniform standard compensation norm for transmission line RoW for whole country or not. The different States present in the meeting suggested following:

i. West Bengal: The state was not very keen on providing compensation for ROW corridor however they suggested for tower base 50 % of the land cost due to restriction and 20 % for corridor. However it should be left to state for final decision.
ii. Jammu & Kashmir: It informed that because of the special provision in the state they were already acquiring tower base land by paying full compensation as per the land acquisition norm and accordingly state be granted power on such issue.

iii. Madhya Pradesh: It also suggested that such decision be left to state government to decide.

iv. Uttar Pradesh: The state was ready to pay the compensation as decided by the district authority and hence suggested there should be a mechanism so that such compensation be pass through as project cost.

v. Kerala: Kerala was in favour of uniform compensation norms. It also suggested that beyond such uniform rate, it should be left to state who would also bear the cost if additional compensation is paid.

vi. Bihar: The State was also in favor of compensation for tower base and corridor. However, it suggested that decision on deciding percentage be left on state for finalization.

vii. Karnataka: It was also in favor of such compensation, however it also suggested that the finalization of percentage cost may be left at the discretion of the state.

viii. Andhra Pradesh: The State was of the view that compensation for 100% land value for tower base be paid to the landowner but no compensation for corridor should be given. It also suggested that such compensation should not be made applicable to line below 33 KV.

ix. Jharkhand: The State was also in favor of uniform standard rate at generic level but suggested that state must be authorized for finalizing the quantum of such compensation.

x. Odisha: The State was also in favor of uniform standard rate. However, it suggested that district authority must be authorized for finalizing such compensation.

xi. Uttarakhand: It also wanted a uniform rate for such compensation considering revenue rate as basis and suggested 80% land value for tower base but no compensation for corridor as agricultural practices take place without any hindrance. However, they suggested that 5% cost of land for corridor for lines below 33 KV be included as these lines put severe restriction on agricultural practices.

xii. Meghalaya: It suggested that they will come back after consulting other stakeholders and senior officials.

xiii. Gujarat: It favors that certain minimum standard should be defined and state be given power to decide its detailing and these should not be any compensation for corridor. Such compensation should not be applicable for distribution line.
xiv. Punjab: The State was in agreement for compensation towards tower base and line corridor and wanted that certain standard uniform norms be made for such compensation.

xv. Nagaland: It informed that they will come back later on after consulting all concerned.

xvi. Maharashtra: It also favors that it should be left to the discretion of the state and such compensation be made part of project cost.

xvii. Telangana: It stated that they are in favor of 85% land value for tower base but no compensation for corridor.

3.8 The views of various states have been classified in four categories and are indicated below:

<table>
<thead>
<tr>
<th>Category</th>
<th>Name of States</th>
</tr>
</thead>
<tbody>
<tr>
<td>Category-I: States agreeing for payment of compensation for tower base and part compensation for RoW corridor</td>
<td>Odisha(#), Maharashtra(#), Uttarakhand, Punjab West Bengal, Bihar, Karnataka, Kerala, Jharkhand,</td>
</tr>
<tr>
<td>Category-II: States agreeing for payment of compensation for tower base and no compensation for RoW corridor</td>
<td>Telangana, Andhra Pradesh</td>
</tr>
<tr>
<td>Category-III: States suggesting that decision should be left with State Govt to decide</td>
<td>Madhya Pradesh, Gujarat, Uttar Pradesh.</td>
</tr>
<tr>
<td>Category-IV: States to inform later</td>
<td>Meghalaya, Nagaland</td>
</tr>
</tbody>
</table>

(#{}) States agreed in-principle but want final decision to be left on them.

3.9 The third meeting of the Committee was held on 1st June 2015 and the issue & opinions of various states were deliberated in detail. Based on detailed deliberations, AG's Opinion and views of the states on the issue of RoW compensation and its modalities the committee finalized its recommendations.

4.0 Recommendations:

The GoI may issue following guidelines for determining the compensation payable towards "damages" as stipulated in Indian Telegraph Act which will be in addition to the compensation towards normal crop and tree damages. This amount will be payable only
for transmission Lines of 66 kV and above, and not for sub-transmission and distribution lines below 66 kV:

i. Compensation @ 85% of land value as determined by District Magistrate or any other authority based on Circle rate/ Guideline value/ Stamp Act rates for tower base area (between four legs) impacted severely due to installation of tower/pylon structure;

ii. Compensation towards diminution of land value in the width of RoW Corridor due to laying of transmission line and imposing certain restriction would be decided by the States as per categorization/type of land in different places of States, subject to a maximum of 15% of land value as determined based on Circle rate/ Guideline value/ Stamp Act rates;

iii. In areas where land owners/owners have been offered/accepted alternate mode of compensation by concerned corporation/ Municipality under Transfer Development Rights (TDR) policy of State, the licensee/Utility shall deposit compensation amount as per (i) & (ii) above with the concerned Corporation/ Municipality/ Local Body or the State Government.

iv. For this purpose, the width of RoW corridor shall not be more than that prescribed in para 1.3 above, and shall not be less than the width directly below the conductors.

IN WITNESS WHEREOF, the undersigned being duly authorized thereto have signed this Report of the Committee for payment of compensation in regard to Right of Way (RoW) for transmission lines.

(R.N.Choubey)  
Chairman of the Committee  
Former Special Secretary,  
Ministry of Power.

(Jyoti Arora)  
Member of the Committee  
Joint Secretary (Trans.)  
Ministry of Power.

(Majoni Sinj)  
Member of the Committee  
Chairperson, Central Electricity Authority.

(Sanjay Agarwal)  
Member of the Committee  
Principal Secretary (Energy)  
Government of Uttar Pradesh.

(Shivshanker)  
Member of the Committee  
Secretary (Power)  
Government of Kerala.

(Keerthi Jha)  
Member of the Committee  
Director (Projects)  
Power Grid Corporation of India Limited.
No 37/2015-Trans  
Government of India  
Ministry of Power  
Shram Shakti Bhawan, Rafi Marg.  
New Delhi-110001  

Dated: 5th April, 2015

To,

As per distribution list

Sr.

Subject - Constitution of the Committee for finalization of compensation in regard to Right of Way for transmission lines

1. I am directed to inform that during the Power Ministers' Conference held on 9th and 10th April 2015 at Guwahati with States/UTs, it has also been decided to constitute a Committee under the chairmanship of Shri R.N. Choubey, Special Secretary, Ministry of Power to analyse the issues relating to Right of Way for laying of transmission lines in the country and to suggest a uniform methodology for payment of compensation on this account.

2. Accordingly, a Committee is hereby constituted with the following composition:

1. Shri R.N. Choubey Special Secretary, Ministry of Power - Chairman
2. Chairperson, Central Electricity Authority
3. Principal Secretary/Secretary (Energy), Madhya Pradesh
4. Secretary/Principal Secretary (Energy), U.P.
5. Secretary/Principal Secretary (Energy), Maharashtra
6. Secretary/Principal Secretary (Energy), Karnataka
7. Secretary/Principal Secretary (Energy), Kerala
8. Joint Secretary (Trans), Ministry of Power
9. CMD/Director (Projects), PGCIL
10. Shri K K Arya, Chief Engineer (SP & PA), CEA - Convener & Member Secretary

3. Representative from EPTA (Electric Power Transmission Association) may also be called as a special invitee as and when required.

4. The Committee shall meet once in a week and submit the report within 3 months. The first meeting of the Committee shall be held at 3:00 pm on 20.4.2015. You are, therefore, requested to attend the meeting in NPMRC Room 2nd Floor, Shram Shakti Bhawan, New Delhi.

(Jyoti Arora)  
Joint Secretary (Trans)  
Telex: 011-2371 0389

To,

1. Chairperson, Central Electricity Authority, New Delhi
2. Principal Secretary/Secretary (Energy), Madhya Pradesh
3. Principal Secretary/Secretary (Energy), U.P.
4. Principal Secretary/Secretary (Energy), Maharashtra
5. Principal Secretary/Secretary (Energy), Karnataka
6. Principal Secretary/Secretary (Energy), Kerala
7. CMD/Director (Projects), PGCIL
8. Shri K K Arya, Chief Engineer, Chief Engineer (SP & PA), CEA, New Delhi

Copy to Sr. PPS to SS (RNC): US (Trans): Director (Trans)/US (Trans)
No. 3/7/2015-Trans
Government of India
Ministry of Power
Shram Shakti Bhawan, Raffl Marg.
New Delhi-110001

Dated, 30th April, 2015

Office Memorandum

Sub: Minutes of the meeting held on 20.04.2015 under the chairmanship of Shri R.N. Choubey, Special Secretary, Ministry of Power regarding finalization of compensation in regard to Right of Way for transmission lines.

Ref: Ministry of Power letter of even number dated 15.4.2015 from Joint Secretary (Trans), Ministry of Power, New Delhi

The undersigned is directed to forward herewith a copy of the minutes of meeting taken by Shri R.N. Choubey, Special Secretary, Ministry of Power on 20.4.2015 on the above mentioned subject, for information and necessary action, if any.

(S. Venkateshwarlu)
Under Secretary (Trans)
E-mail: transdesk-nop@nic.in
Telefax: 011-2084 5242

To

1. Chairperson, Central Electricity Authority, New Delhi
2. Principal Secretary/ Secretary (Energy), Madhya Pradesh
3. Principal Secretary/ Secretary (Energy), U.P.
4. Principal Secretary/ Secretary (Energy), Maharashtra
5. Principal Secretary/ Secretary (Energy), Karnataka
6. Principal Secretary/ Secretary (Energy), Kerala
7. CMD/Director (Projects), PGCIL
8. Shri K.K. Arya, Chief Engineer, Chief Engineer (SP&PA), CEA, New Delhi.

Copy to Sr PPS to SS (RNC)/ JS(Trans)/ Director (Trans)/ US (Trans).
Minutes of the meeting taken by Shri R.N. Choubey, Special Secretary, Ministry of Power (MoP) on 20.4.2015 regarding finalization of compensation in regard to Right of Ways (RoW) for transmission line

List of participant is given at Annex-I

2. Special Secretary, MoP welcomed the participants and informed that the issue of Right of Ways and its compensation was recently discussed in Power Ministers’ Conference held at Guwahati on 9-10th April, 2015 and it was desired to resolve the issue at the earliest. He requested Director (Projects), PGCIL to present brief on the issue.

3. Director (Projects), PGCIL explained the process followed by POWERGRID and other Licensees in respect of compensation for damages reported during the construction of Transmission Lines. He also explained the difficulties faced by POWERGRID in more or less all the States regarding inadequacy of compensation and severe resistance posed by Land Owners-Farmers which is affecting implementation/commissioning of many important lines in Maharashtra, U.P, Karnataka, Andhra Pradesh, Kerala etc.

4. He also explained that the problem is aggravated because the provisions of Indian Telegraph Act 1885 are followed for compensation. The provision of the said Act provides that all damages have to be compensated but there is no specific procedure or definition of damages. This ambiguity has been interpreted differently by various courts and DMs/DCs who has ordered compensation for tower base as well as diminishing land value for Corridor. Such orders of different DMs/DCs are also in variance from each other and the difference in compensation cost also varies greatly.

5. He further stated that due to above referred reasons, POWERGRID has approached Attorney General of India (AG) for his opinion on the definition of damages and possibility of payment of compensation towards corridor.

AG opined the following

- ‘In my view it is logical to hold that the land underneath the legs of the tower (permanently fixed to the earth) is permanently lost by the owner. Even though those pieces of land are not required for acquisition and the ownership remains with the owner yet all incidence of ownership, enjoyment and free use of those pieces of land becomes severely
restricted. In such case, compensation ought to be as near as the present value of the land. The compensation of land under the corridor is entirely different. Such land is conveniently usable for agriculture. However, there would be of course diminution of land value due to placing of line over it with certain restriction on land use as brought out in para 9 (in case of Agricultural land, it may have restriction for placing tall trees, pump house and future prospects in corridor area. In case of Residential and Commercial plot, there will be severe restriction to meet the safety guidelines) and also any future prospects for usage other than agriculture. The usage of such land/cost may vary depending upon its location in urban or rural area. The compensation for such diminution in land value for the line corridor is also payable to land owners. quantum of which should commensurate to the damage depending upon the type/location of land and its intended/recorded land use.

- In case of Residential/Industrial area, there is severe restriction on usage for safety of human life & electrical clearance hence compensation need to be commensurate with the damages.
- I am also of the considered view that due to case specific nature of valuation of compensation. State has vested such powers with District Authorities. However, the Authorities have to take a balance view considering intended purpose and reasons mentioned above."

6. Secretary (Energy), Karnataka stated that securing the Right of Way for transmission projects of 66KV and above is getting difficult in recent times. “This is more so in the areas which are closer to urban areas and in lands where horticulture and plantation crops are grown. Taking shelter under the Indian Telegraph Act, 1865 may not be correct now when the land prices have become very high. Once a transmission line is drawn across the land, there are number of restrictions in the corridor and additionally the land around would lose its value.

7. In the case of Livisha Vs.KSEB (2007) etc, the Hon’ble Supreme Court has talked about compensating diminution of the value of land and payment of compensation. States like Kerala, Maharashtra and Andhra Pradesh have passed orders for compensation of land for the corridor under the transmission lines.

Government of Karnataka is proposing compensation to the extent of 50% of the value for agricultural land in rural areas and 75% of the value for non-agricultural properties in urban areas. In addition, 100% of the cost of the land in the tower footing area is proposed to be paid.

8. In case the transmission lines are drawn in Forest land the transmission utility has to pay cost of afforestation. cost for environmental protection works in the corridor
and also provide to the Forest Dept land for compensatory afforestation equal to the land diverted for transmission corridor

9. Since a number of Transmission projects under the TBCB route are being taken up, it may be better to discuss the issue with private developers and major contractors also. Therefore, this is a strong case for payment of compensation for the Right of Way for laying transmission lines. Necessary legal framework has to be built for the payment of compensation. Amendment to the Indian Telegraph Act/Electricity Act is necessary.

10. Principal Secretary (Power). U.P was of the view that compensation falls under the preview of State and it should be left to the concerned State to formulate the policy. He has informed that as per his experience, 90 to 95% POWERGRID lines are completed without such resistance and it is in the 5% that the problem of farmer resistance and compensation is experienced.

11. Secretary (Power), Kerala stated as under

- Considering the high land cost perceived and actual fall in land value consequent to the drawing of transmission lines, and fragmented nature of land holdings with individuals having only 15-20 percent of land, acquiring right of way with the present level of compensation is impractical.

- It is also submitted that RoW sought is almost three times the distance between conductor tips. For Kochi - Edamum line the tip to tip conductor spacing is only 16m whereas the RoW sought is at a width of 45 m. This needs to be technically reviewed and possibility of adoption of technology to reduce the land requirements need to be seriously explored.

- If this can be done and the total land requirement brought down by 50%, obviously the issues are also reduced by 50%.

- For the reduced land required, tower standing area may be given full compensation as if it is acquired. For the land below the conductors, a reasonable proportion of market value may be provided. Depending on local conditions, any enhancement above this would have to be provided by the state government but the decision in this regard would have to be taken in a time bound manner.

- Rather than restricting the compensation to a down payment, if an annuity payment can be offered say by having a 5 to 10 paise as a transmission surcharge per unit of power transmitted and apportioning the same to all the landholders along the RoW, the issue of perceived reduction of land value can be addressed.
• The possibility of setting up solar panel underneath the transmission lines and sharing part of the revenue to landowners may be considered, especially since the evacuation of power through the land under RoW is much easier.

• CEA may compile a list of permissible activities that can be taken up in the land below the conductors and in the buffer area beyond the conductor tips, which can be taken up by other departments/state governments. For instance, can we have roads constructed along the buffer zone, which will invariably increase the land value.

12. MD, MPPTCL stated that as per Indian Electricity Act and Rules in vogue, the cost of keeping dedicated corridor of transmission line along EHV transmission line works out to 100% to 115% of cost of line based on rate of land including irrigated, non-irrigated, barren etc. as per guidelines issued by Collector. Depending on area, where the EHV transmission line is passing and cost of land, this cost shall vary. In case only the area under Transmission line towers is considered for compensation, then the cost of land for area under the towers works out to 1.5% to 2.5% of cost of transmission lines (Statement – I attached).

13. Keeping above in view, the compensation of complete corridor along the transmission lines shall result in large increase in cost of transmission line. Keeping separate corridor for EHV transmission line may also result in non-utilization of land in the corridor for fruitful purposes and there could be chances of encroachment in the land of the corridor after construction of the transmission lines. The transmission tariff for Transmission Companies is on cost plus basis and the transmission charges are ultimately payable by the consumer of the state. Additional cost for dedicated corridor along the transmission line shall result in large burden on the consumers.

14. In view of above, MPPTCL proposed that compensation payment for RoW could be given to farmers for installation of tower (i.e., only area for tower base) by the transmission company based on guidelines of the Collector. This shall help the farmer to get cost of land used for erection of tower, as the farmer is not able to utilize the land at tower location for farming and agriculture purposes. The farmers are currently getting compensation for crop during the erection of transmission line, based on estimation by revenue authorities and the crop compensation may be continued.
15. Principal Secretary, Govt of Maharashtra informed that in the state of Maharashtra using powers u/s 67(2) of the Electricity Act, Maharashtra Electricity Work of Licencees Rules, 2012 have been notified. These rules mandate the distribution and the transmission licencees to carry out works to lay down overhead or underground electric supply lines over any land or building. Collector is authorized to remove any obstacles coming in the way of execution of work. Collector has to settle the amount of compensation to be paid by licencees to the land owner. There is power given to State Electricity regulatory commission to revise the order of the Collector in case a representation is made to it by any aggrieved party.

16. MD, Mahatransco informed that it was not possible for Collector to award compensation without any specific directions or formula for working out the amount. State Government had issued an order that guides the settlement of award. But the farmers were demanding much higher compensation than that fixed in the Government order. He said that a uniform compensation policy should be in place across States. He proposed that full cost of the land coming under the transmission towers should be awarded to the farmers and that for the corridor 10% of the land cost should be awarded. Cost could be determined as per the ready reckoner created for registration purpose.

17. Principal Secretary, Maharashtra suggested that at the Central level, a uniform policy should be in place in terms of fixed percentages of market value of the land under Transmission towers and under Corridor. State could set up a Committee to settle the compensation especially in urban areas for which an appropriate mechanism for monetizing the Transfer of Development Rights (TDRs) could be developed for the cost payable by the Licencees to the State Government.

18. Principal Secretary (Power), Maharashtra further stated that progress of many transmission projects in Maharashtra has been affected due to severe RoW issues particularly in Western Maharashtra and land owners have been demanding exorbitant compensation. Therefore, there is a need for review of provision of compensation given in Electricity Act 2003 as only crop compensation is being paid.

19. Chairperson, CEA stated that there should be uniformity in compensation paid for RoW issues in rural as well as urban area to avoid any dispute.
20. Special Secretary, MoP desired to call private developer separately to discuss the compensation issue and advised PGCIL to prepare a note on policy and practice being followed by each State for paying the compensation towards damages and formulate norms for land compensation along with crop compensation. CEA was advised to identify possibility to reduce the transmission corridor width as per international practice.

21. The meeting ended with a vote of thanks to the chair.
## STATEMENT-I

**RoW Cost for 220 KV Ashta Indore-II line in MP**

**(A) ROW cost for dedicated corridor all along Transmission Line:**

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Particular</th>
<th>Quantity</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Length of line</td>
<td>99.69 Kms</td>
</tr>
<tr>
<td>2</td>
<td>Width of line for ROW corridor</td>
<td>35 M</td>
</tr>
<tr>
<td>3</td>
<td>Total land in ROW along the line</td>
<td>((99.69 \times 1000 \times 3) / 10,000) = 3.489 hectares</td>
</tr>
<tr>
<td>4</td>
<td>Average rate of land including irrigated, non</td>
<td>Rs. 18 Lacs per hectare</td>
</tr>
<tr>
<td></td>
<td>irrigated, barren etc</td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>Total value of Land for Corridor</td>
<td>3.489 x 18 Lacs</td>
</tr>
<tr>
<td>6</td>
<td>Estimated cost of Line</td>
<td>58.03 Cr.</td>
</tr>
<tr>
<td>7</td>
<td>Percent age of compensation against estimated</td>
<td>99.63%</td>
</tr>
<tr>
<td></td>
<td>cost of Line</td>
<td></td>
</tr>
</tbody>
</table>

**(B) ROW cost for Tower area for Transmission Line:**

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Particular</th>
<th>Quantity</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>No. of Tower location 320 Location of 150*</td>
<td>48000 sq.mtr or 4.8 Hectre</td>
</tr>
<tr>
<td>2</td>
<td>Cost of Land</td>
<td>18 Lacs/ Hectare</td>
</tr>
<tr>
<td>3</td>
<td>Total value of land at lower base</td>
<td>76.8 Lacs</td>
</tr>
<tr>
<td>4</td>
<td>Estimated cost of line</td>
<td>Rs 58.03 crore</td>
</tr>
<tr>
<td>5</td>
<td>Percentage of compensation against estimated</td>
<td>1.5%</td>
</tr>
<tr>
<td></td>
<td>cost</td>
<td></td>
</tr>
</tbody>
</table>

*Based on average base area of different type of towers*
Annex-I

Date/time of the meeting: 20.04.2016 at 4.30 pm
Venue: Ministry of Power, NPMC Room, Shram Shakti Bhawan, New Delhi-110001.

List of Participants

Ministry of Power
1. Shri R.N. Choubey Special Secretary (Power) - In the chair
2. Shri S. Venkateshwarlu, Under Secretary (Trans)

Central Electricity Authority (CEA)
3. Shri Major Singh, Chairperson
   Phone: 011-26102721/Email: memberplanningcea@yahoo.com
4. Shri K.K. Arya, Chief Engineer (SP&PA)
   Phone: 28102045/Email: kkarya_2003@rediffmail.com
5. Shri B.K. Arya, Chief Engineer (IC) (PSPM)
   Mobile: 9868438594/Email: bkarya1684@gmail.com

Power Grid Corporation of India Limited (PGCIL)
6. Shri I.S. Jha, Director (Projects)
   Phone: 0124-2571930/Email: isjha@powergridindia.com
7. Dr. R.K. Srivastava, AGM (ESMD)
   Mobile: 9910378134

Govt. of Karnataka, Bengaluru
8. Shri P. Ravi Kumar, Secretary (Energy)
   Mobile: 09448124242/Email: prs-energy@karnataka.gov.in

Government of Uttar Pradesh, Lucknow
9. Shri Sanjay Agarwal, Principal Secretary (Power)
   Mobile: 09851791119/Email: sagsal50@yahoo.com

Govt. of Maharashtra/MAHATRANSCO
10. Shri Mukesh Khullar, Principal Secretary (Energy)
    Mobile: 09920065555/Email: khullarm@nic.in
11. Shri Rajeev Kumar Mital, CMD
    Phone: 022-26591253/26595000/Fax: 022-26598595
    Email: md@mahatransco.in

Government of Kerala
12. Shri Sivasanker, M. Secretary (Power)
    Mobile: 09847797000/Email: sivasanker@kseb.in

Government of Madhya Pradesh/MPPTCL, Jabalpur
13. Shri Umesh Rautji, MD
    Mobile: 09425805124
RoW COMPENSATION
And
DIMINUTION OF LAND VALUE
DUE TO PLACING OF
TRANSMISSION LINE / TOWER
AN OVERVIEW

LEGAL /REGULATORY FRAMEWORK FOR LAYING OF TRANSMISSION LINES

☐ The provisions of section 57 & 58 of the Electricity Act, 2003 followed for laying of transmission lines and compensation thereof.

☐ MoP vide notification dt. 18.4.2008 notified rules for all licensees for laying of transmission lines and compensation thereof.

☐ The appropriate Govt. has been given powers under section 164 of the Electricity Act, 2003 to grant/vest powers of The Telegraph Act 1885 to licensees for laying of transmission lines too far proper coordination of works;

☐ Licensees vested with the powers of Telegraph authority under section 164 of the Electricity act use provisions of The Indian Telegraph Act, 1885 for placing of towers /lines and compensation;

☐ POWERGRID vested with the powers of Telegraph Authority vide MOP’s Gazette Notification dated 24.12.03 under section 164 of the Electricity Act

☐ Other licensees viz. Private Entities engaged in power transmission have also been vested with such powers after complying the laid down procedure
ISSUES AGGRAVATING THE PROBLEM

☐ Handsome Compensation by Private Entity (Licensee) for Placing Tower;
  ✓ Licensees not covered under 164 of EA, 2003 paying mutually settled compensation to the land owner for placing tower and laying of overhead transmission in accordance with MVP notification;

☐ Damages its extent not defined for calculating compensation;

☐ Placement of towers/pylons require much larger land area (144 - 400 sq m) and increased Right of way extending from 27 meter to 69 meter for 132 kV to 800 kV HVDC line;

☐ Substantial increase in No. of Projects

☐ Restriction imposed for use of land under transmission line affect land value;

☐ Farmers getting united/organizing joint front for enhanced bargaining power

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State Policies Regarding Compensation

1. UPPCL:
   ✓ Cash assistance of 10% (owners having >1 ha) & 20% (owners having <1 ha) of the registered value for the area occupied by the tower;
   ✓ In case of loss of standing crop and / trees, compensation will be paid at market value of allowed to harvest the final crop.

☐ Policy provisions not applied to POWERGRID and were asked to pay for both tower base @ Rs. 5 lakh for ABC type & Rs. 6 lakh for D and for 25 m wide corridor @ actual based on type of crop viz. Rs.25,578sq m. for Scane.

2. APTRANSCO:
   ✓ Exgratia at the rate of Rs 3.26 per sq.m for the area occupied by the tower;
   ✓ In case of loss of standing crop and or trees, compensation will be paid at market value as determined by the MRC/Dept of Agriculture or allowed to harvest the final crop.

☐ Policy provisions not applied to POWERGRID and were asked to pay for both tower base @ 60% of market value.
3. Maharashtra:

✓ As per classification mentioned below and land used by the tower (by not acquiring the proposed land) and as per prevailing market rate of the proposed land.

<table>
<thead>
<tr>
<th>Land Classification</th>
<th>Type of land</th>
<th>Compensation to be paid</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Non-Cultivable agricultural land</td>
<td>20%</td>
</tr>
<tr>
<td>B</td>
<td>Cultivable agricultural land</td>
<td>50%</td>
</tr>
<tr>
<td>C</td>
<td>Fruit bearing agricultural land</td>
<td>60%</td>
</tr>
<tr>
<td>D</td>
<td>Non-agricultural land</td>
<td>85%</td>
</tr>
</tbody>
</table>

☐ Not applied to POWERGRID lines in case of Solapur-Pune, Pune-Parli lines and were asked to pay additional compensation for tower base Rs. 7.5-8 lakhs and corridor Rs. 3-4 lakh to all farmers whose land falls between two towers.

4. Chhattisgarh:

✓ 50% of land cost for tower base;
✓ 20% of land value for corridor restricting to outer point of conductor.

* Not applicable to distribution lines.

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**VARIOUS COURT DIRECTIVES / JUDGMENTS**

Kerala High Court in their various orders opined that owner can claim compensation for diminishing of land value subject to certain conditions.

Such Judgment/orders were challenged in the Hon’ble Supreme Court (SC) and got stayed.

SC observed that there can be no fix formula or policy to arrive the rate of compensation and is of the view that each case is required to be taken on its own merit on following parameters:

✓ situation of land;
✓ distance between high voltage electricity line laid there over;
✓ extent of the line there on as also the fact whether the high voltage line passes over a small tract of land or through the middle of the land and other similar relevant factors;
✓ The land value is also a relevant factor and whether the owner of the land looses its substantial right to use the property.

The case still pending with Kerala High Court for final judgment.
RECENT DEVELOPMENTS

✓ Government of Kerala addressing similar problem in POWERGRID lines associated with Kudankulam transmission system issued series of Government Order (G.O.) directing POWERGRID to pay compensation towards damages caused at each tower location in addition to normal crop/tree compensation and have framed a criteria for considering some percentage of prevailing land value (6 times of fair value) in the district as a basis for calculating such damages by the District Collector/Revenue Authority.

✓ The SC order dated May 8, 2009 in writ petition filed by a Private company against POWERGRID also deals with the issue of compensation and as per this order compensation as per the provision of Section 10(d) of Indian Telegraph Act, 1865 are due to land owner on whose land the tower has been placed.

✓ District Magistrate of Kutch, Gujarat on representation of affected persons ordered POWERGRID to pay aditional compensation vide its order dt. 25.03.10 @ of Rs. 1 lakh for A type tower, Rs. 1.10 lakh for B type tower, Rs. 1.25 lakh for C type of tower and Rs. 1.40 lakh for D type of tower for lines associated with Mundra UMPP.

RECENT DEVELOPMENTS

✓ Collector Vizianagaram, Andhra Pradesh vide its order dt. 21.10.10 has awarded a land owner an additional compensation towards land damages @ 50% of the prevailing land value considering that such damages are covered under damages as contained in the Section 10(d) of Indian Telegraph Act, 1865.

✓ District Magistrate, Nellore vide order dated 24.08.2013 for 400 KV Dc Vijayawada-Nellore and Nellore-Thiruvallam transmission line fixed compensation amount Rs. 3,50,000 per tower location to farmers in Nellore district for all towers of 400/765 KV lines

✓ DC, South District, Sikkim ordered for payment of complete land value and surface damages as compensation and levied 35 years value of yield as compensation towards crop damages and 8 years yield for fruit bearing trees

✓ District Magistrate, Turinukur vide order dated 08.07.2014 for tower base:

<table>
<thead>
<tr>
<th>Category of Tower Structure</th>
<th>Compensation Amount awarded</th>
</tr>
</thead>
<tbody>
<tr>
<td>Category A</td>
<td>Rs. 2.00 Lakh</td>
</tr>
<tr>
<td>Category B</td>
<td>Rs. 3.00 Lakh</td>
</tr>
<tr>
<td>Category C</td>
<td>Rs. 1.10 Lakh</td>
</tr>
</tbody>
</table>

✓ The additional compensation of Rs. 2.00 Lakh per acre each to land owners for damages to land during stringing;

✓ Different rates for trees with 10% exgratia.
RECENT DEVELOPMENTS

✓ District Magistrate, Ranga Reddy vide order dt.08.08.2014 for 400 KV D/C Suryapet - Shankarpally line of TRANSCO with following compensation:

A. For Tower base:

<table>
<thead>
<tr>
<th>Type of Land</th>
<th>Category-I Area of damage up to 385 sq. yds. (A, B &amp; C Type tower)</th>
<th>Category-II Area of damage above 385 sq. yds. (D Type tower)</th>
</tr>
</thead>
<tbody>
<tr>
<td>a) Land facing to Highways, (up to 0.5 km distance)</td>
<td>Rs. 3.5 lakh per tower</td>
<td>Rs. 4.5 lakh per tower</td>
</tr>
<tr>
<td>b) Near to the Housing layouts/developed Areas/Commercially</td>
<td>Rs. 2.45 lakh per tower</td>
<td></td>
</tr>
<tr>
<td>c) Land through which more than one transmission line is passing</td>
<td>Rs. 2.45 lakh per tower</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Rs. 700 per sq. yds.</td>
<td></td>
</tr>
</tbody>
</table>

B. For line Corridor:

Damage in 20 meter (10 meters on either side from the centre of the line), at Rs. 60 per sq. meter

OPINION OF ATTORNEY GENERAL OF INDIA

☐ It is logical to hold that the land underneath the leg of the tower (permanently fixed to the earth) is permanently lost by the owner. Even though those pieces of land are not required for acquisition and the ownership remains with the owner yet all incidence of the ownership, enjoyment and free use of those places of land becomes severely restricted. In such case, compensation ought to be as near as the present value of the land.

☐ The compensation of land under the corridor is entirely different. Such land is conveniently usable for agriculture. However, there would be of course diminution of land value due to placing of line over it with certain restriction on land use and also any future prospects for usage other than agriculture. The compensation for such diminution in land value for the line corridor is also payable to land owners, quantum of which should commensurate to the damage depending upon the type/location of land and its intended/recorded land use.

☐ In case of Residential / Industrial area, there is severe restriction on usage for safety of human life & electrical clearance hence compensation need to be commensurate with the damages.
## PROPOSAL OF POWERGRID

- Provisions of act provides compensation only towards damages and there is no mention for compensation towards diminution of land value explicitly though it is a reality.

- In absence of clarity and notified procedures, the provisions of existing acts are being differently interpreted by concerned DC/Revenue Authorities that too varies/oscillates heavily thus causing unrest and delay in resolving RoW issue resulting in delay.

- POWERGRID in order to resolve this issue in line with AG’s opinion proposes that MoP by amending rules framed under section 67 of EA act may provide for a following standard minimum compensation to be paid by all licensees:
  
  > shall pay 100% cost of land for lower base area as compensation based on the market rate as ascertained by the local Revenue Authorities;
  
  > shall also pay 10% land value* (of ascertained rate) for line corridor (RoW) towards land value diminution;
  
  > The respective DC/DM or their authorized representatives shall complete above evaluation of compensation within 30 days.

- In case enhanced demand by land owners the respective State may review it and if found justified may pay from own resources directly as has been agreed by the State of Kerala.

### Impact on tariff due to Tower Base & RoW Corridor Compensation @ 10% Compensation @ 15 Lakh/sq. acre (Majorly agricultural land in rural setting)

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Tariff or capital cost (Rs. in Cr)</th>
<th>Compen. cost for 1 km tower base (Rs. in Cr)</th>
<th>Compensation % cost for RoW corridor (Rs. in Cr)</th>
<th>Total added compensation for 1 km line (Rs. in Cr)</th>
<th>Adiitional compensation for 100 km line (Rs. in Cr)</th>
<th>Revised capital cost for 100 km line (Rs. in Cr)</th>
<th>Tariff on 100 km line w/o FIDC (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 KV D/C</td>
<td>140</td>
<td>28.2</td>
<td>15 X 0.172 = 2.58</td>
<td>11.19 X 1.5 = 16.785 = 19.362</td>
<td>19.362</td>
<td>19.362</td>
<td>29.59</td>
<td>13.9%</td>
</tr>
<tr>
<td>400 KV D/C</td>
<td>360</td>
<td>46</td>
<td>15 X 0.172 = 2.58</td>
<td>11.19 X 1.5 = 16.785 = 19.362</td>
<td>19.362</td>
<td>19.362</td>
<td>29.59</td>
<td>13.9%</td>
</tr>
<tr>
<td>400 KV D/C</td>
<td>340</td>
<td>61.2</td>
<td>15 X 0.172 = 2.58</td>
<td>11.19 X 1.5 = 16.785 = 19.362</td>
<td>19.362</td>
<td>19.362</td>
<td>29.59</td>
<td>13.9%</td>
</tr>
<tr>
<td>765 KV D/C</td>
<td>450</td>
<td>82.44</td>
<td>15 X 0.414 = 6.21</td>
<td>10.135 X 1.5 = 15.2025 = 18.4125</td>
<td>18.4125</td>
<td>18.4125</td>
<td>28.64</td>
<td>12.6%</td>
</tr>
</tbody>
</table>

* Tariff on 100 km line w/o FIDC (Rs. in Cr) = Revised capital cost for 100 km line (Rs. in Cr) x 28.544 = 82.44 % Increase in Tariff

---

25
### Impact on tariff due to Tower Base & RoW Corridor Compensation @ 10%

#### Compensation @ 25 Lakh/acre (Mostly Urban/Semi-urban land near Cities/Towns)

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Cost/km (Rs. in Lakh)</th>
<th>Tariff on capital cost (Rs. in Cr) @ average 10%</th>
<th>Comp. cost for tower base/ km (Rs. in Lakh)</th>
<th>Comp. cost for 1 km (T Base &amp; Corridor) (Rs. in Lakh)</th>
<th>Total addl. Comp. for 100 km Line (Rs. in Lakh)</th>
<th>Revised Capital Cost of 100 km Line (Rs. in Cr)</th>
<th>Tariff on revised capital cost (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 KV Dc Twin</td>
<td>25 X 0.172 = 4.3</td>
<td>25 X 0.172 = 4.3</td>
<td>11.19 X 2.8 = 31.37</td>
<td>4.3</td>
<td>3227.8</td>
<td>172.28</td>
<td>31.04</td>
<td>23.1%</td>
</tr>
<tr>
<td>400 KV Dc Quad</td>
<td>25 X 0.172 = 4.3</td>
<td>25 X 0.172 = 4.3</td>
<td>11.19 X 2.8 = 31.37</td>
<td>4.3</td>
<td>3228.8</td>
<td>202.28</td>
<td>50.81</td>
<td>12.9%</td>
</tr>
<tr>
<td>400 KV Dc HTLS</td>
<td>25 X 0.414 = 10.35</td>
<td>25 X 0.414 = 10.35</td>
<td>18.15 X 2.8 = 51.03</td>
<td>4.3</td>
<td>3327.5</td>
<td>372.28</td>
<td>87.01</td>
<td>8.49%</td>
</tr>
<tr>
<td>755 KV Dc</td>
<td>25 X 0.444 = 11.09</td>
<td>25 X 0.444 = 11.09</td>
<td>18.15 X 2.8 = 51.03</td>
<td>4.3</td>
<td>5648.75</td>
<td>508.09</td>
<td>91.55</td>
<td>10.09%</td>
</tr>
</tbody>
</table>

### Impact on tariff due to Tower Base & RoW Corridor Compensation @ 10%

#### Compensation @ 60 Lakh/acre (Mostly Urban land near Big Cities/Metro Towns)

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Cost/km (Rs. in Lakh)</th>
<th>Tariff on capital cost (Rs. in Cr) @ average 10%</th>
<th>Comp. cost for tower base/ km (Rs. in Lakh)</th>
<th>Comp. cost for 1 km (T Base &amp; Corridor) (Rs. in Lakh)</th>
<th>Total addl. Comp. for 100 km Line (Rs. in Lakh)</th>
<th>Revised Capital Cost of 100 km Line (Rs. in Cr)</th>
<th>Tariff on revised capital cost (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 KV Dc Twin</td>
<td>11.19 X 5 = 55.95</td>
<td>11.19 X 5 = 55.95</td>
<td>8.5 X 35.95 = 296.65</td>
<td>8.5</td>
<td>4645</td>
<td>204.55</td>
<td>36.62</td>
<td>40.1%</td>
</tr>
<tr>
<td>400 KV Dc Quad</td>
<td>11.19 X 8 = 89.55</td>
<td>11.19 X 8 = 89.55</td>
<td>8.5 X 66.95 = 555.65</td>
<td>8.5</td>
<td>6465</td>
<td>314.55</td>
<td>56.62</td>
<td>25.6%</td>
</tr>
<tr>
<td>400 KV Dc HTLS</td>
<td>11.19 X 5 = 55.95</td>
<td>11.19 X 5 = 55.95</td>
<td>8.5 X 35.95 = 296.65</td>
<td>8.5</td>
<td>4645</td>
<td>204.55</td>
<td>36.62</td>
<td>40.1%</td>
</tr>
<tr>
<td>755 KV Dc</td>
<td>18.43 X 5 = 92.15</td>
<td>18.43 X 5 = 92.15</td>
<td>20.74 X 35.95 = 740.78</td>
<td>20.7</td>
<td>10137.5</td>
<td>10137.5</td>
<td>100.00</td>
<td>23.1%</td>
</tr>
</tbody>
</table>
PROVISIONS OF ELECTRICITY ACT, 2003 Part-VIII,
SECTION 67 & 68

Section 67 (3-5):
Quote:

(3) A licensee shall, in exercise of any of the powers conferred by or under this section and the rules made thereunder, cause as little damage, detriment and inconvenience as may be, and shall make full compensation for any damage, detriment or inconvenience caused by him or by any one employed by him.

(4) Where any difference or dispute [including amount of compensation under sub-section (3)] arises under this section, the matter shall be determined by the Appropriate Commission.

(5) The Appropriate Commission, while determining any difference or dispute arising under this section in addition to any compensation under sub-section (3), may impose a penalty not exceeding the amount of compensation payable under that sub-section.
Section 66 (5 & 6):

(5) Where any tree standing or lying near an overhead line or where any structure or other object which has been placed or has fallen near an overhead line subsequent to the placing of such line, interrupts or interferes with, or is likely to interrupt or interfere with, the conveyance or transmission of electricity or the accessibility of any works, an Executive Magistrate or authority specified by the Appropriate Government may, on the application of the licensee, cause the tree, structure or object to be removed or otherwise dealt with as he or it thinks fit.

(6) When disposing of an application under sub-section (5), an Executive Magistrate or authority specified under that sub-section shall, in the case of any tree in existence before the placing of the overhead line, award to the person interested in the tree such compensation as he thinks reasonable, and such person may recover the same from the licensee.

Explanation. - For purposes of this section, the expression of trees shall be deemed to include any shrub, hedge, jungle growth or other plant.

Unquote.

---

GOVERNMENT OF INDIA
MINISTRY OF POWER
New Delhi, the 18th April 2006.

NOTIFICATION

G.S.R. 217(E). - In exercise of the powers conferred by clause (a) of sub-section (2) of section 173 read with sub-section (2) of section 67 of the Electricity Act, 2003 (36 of 2003), the Central Government hereby makes the following rules regarding the works of licensees, namely:

1. Short title and commencement- (1) These rules may be called the Works of Licensees Rules, 2006.

2. Definitions- (1) In these rules unless the context otherwise requires-

(a) "The Act" means the Electricity Act, 2003;

(b) "occupier" of any building or land means a person in lawful occupation of that building or land.

(2) All other words and expression used herein and not defined in these rules, shall have the meanings respectively assigned to them in the Act.

3. Licensee to carry out works- (1) A licensee may-

(a) carry out works, lay down or place any electric supply line or other works in, through, or against, any building, or on, over or under any land whatsoever, wherever or wheresoever any electric supply line or works has not already been lawfully laid down or placed by such licensee, with the prior consent of the owner or occupier of any building or land.
(b) fix any support of overhead line or any stay or strut required for the purpose of securing in position any support of an overhead line on any building or land or having been so fixed, may alter such support:

(2) When making an order under sub-rule (1), the District Magistrate or the Commissioner of Police or the officer so authorised, as the case may be, shall fix, after considering the representations of the concerned persons, if any, the amount of compensation or of annual rent, or of both, which should in his opinion be paid by the licensee to the owner or occupier.

(3) Every order made by a District Magistrate or a Commissioner of Police or an authorised officer under sub-rule (1) shall be subject to revision by the Appropriate Commission.

(4) Nothing contained in this rule shall affect the powers conferred upon any licensee under section 184 of the Act.

---

**PROVISIONS OF TELEGRAPH ACT FOR COMPENSATION:**

The Indian Telegraph Act, 1865, Part-III, Section 10:

**Quote:**

10. Power for telegraph authority to place and maintain telegraph lines and posts—
The telegraph authority may, from time to time, place and maintain a telegraph line under, over, along, or across, and posts in or upon any immovable property:
Provided that—

(a) the telegraph authority shall not exercise the powers conferred by this section except for the purposes of a telegraph established or maintained by the [Central Government], or to be so established or maintained;

(b) the [Central Government] shall not acquire any right other than that of user only in the property under, over, along, across in or upon which the telegraph authority places any telegraph line or post; and

(c) except as hereinafter provided, the telegraph authority shall not exercise those powers in respect of any property vested in or under the control or management of any local authority, without the permission of that authority; and
(d) in the exercise of the powers conferred by this section, the telegraph authority shall do as little damage as possible, and, when it has exercised those powers in respect of any property other than that referred to in clause (c), shall pay full compensation to all persons interested for any damage sustained by them by reason of the exercise of those powers.

Section 16:

(1) If the exercise of the powers mentioned in section 10 in respect of property referred to in clause (d) of that section is resisted or obstructed, the District Magistrate may, in his discretion, order that the telegraph authority shall be permitted to exercise them;

(2) If, after the making of an order under sub section (1), any person resists the exercise of those powers, or, having control over the property, does not give all facilities for this being exercised, he shall be deemed to have committed an offence under section 186 of the Indian Penal Code (45 of 1860).

Unquote.
No.3/7/2015-Trans
Government of India
Ministry of Power
Shram Shakti Bhawan, Rafi Marg.
New Delhi-110001

Dated, 8th May, 2015

Office Memorandum

Sub: Minutes of the meeting held on 30.04.2015 under the chairmanship of Shri R.N. Choubey, Special Secretary, Ministry of Power regarding finalization of compensation in regard to Right of Way for transmission lines.

The undersigned is directed to forward herewith a copy of the minutes of meeting taken by Shri R.N. Choubey, Special Secretary, Ministry of Power on 30.4.2015 on the above mentioned subject, for information and necessary action.

(S. Venkateshwarlu)
Under Secretary (Trans)
E-mail: transdesk-rnop@nic.in
Telefax: 011-2332 5242

To

1. Chairperson, Central Electricity Authority, New Delhi
2. Principal Secretary/ Secretary (Energy), Madhya Pradesh.
3. Principal Secretary/ Secretary (Energy), U.P.
4. Principal Secretary/ Secretary (Energy), Maharashtra.
5. Principal Secretary/ Secretary (Energy), Karnataka.
6. Principal Secretary/ Secretary (Energy), Kerala.
7. CMD/Director (Projects), PGCIL.
8. Shri K.K. Arya, Chief Engineer, Chief Engineer (SP&PA), CEA, New Delhi.

Copy to Sr PPS to SS (RNC)/ JS(Trans)/ Director (Trans)/ US (Trans).
Minutes of the meeting taken by Shri R.N. Choubey, Special Secretary, Ministry of Power (MoP) on 30.4.2015 regarding finalization of compensation in regard to Right of Way (RoW) for transmission line

List of participant is given at Annex-I.

2. Special Secretary, MoP welcomed the participants and informed that in the last meeting held on 20.04.2015 two views were immersed as under:

(i) 100 % compensation for land should be paid for tower footing and 10% for corridor under the line.

(ii) Policy should not be changed as state authority is solving the compensation issues and it will also affect the financial viability of transmission projects.

2.1 Special Secretary, MoP has requested Director (Projects), PGCIL to present brief on policy and practice being followed by the State for paying the compensation towards damages as discussed in last meeting.

3. Director (Projects), PGCIL presented a detailed presentation including Legal & Regulatory framework about the compensation, policies of various States as well as the brief on the Supreme Court order on compensation issues and various other orders of different DMAs/DCAs regarding compensation and interpretation of present clause (copy of presentation attached)

4. The summary of AG’s opinion on legal position and coverage/Inclusions of various aspects while deciding compensation including land value diminution was also informed by POWERGRID

5. Members also discussed about the requirement of prior approval of appropriate government under Section 88(1) of Electricity Act as in their opinion all due diligence is applied during the process of grant of License.

6. PGCIL’s proposal regarding full compensation for tower base and at least 10% for RoW Corridor was also discussed in detail.

7. The private entities, M/s. Sterlite and M/s. Essel Infra also emphasized that there should be a standard norms for calculating compensation for transmission line and it should also be revised, reviewed periodically for its regular updation keeping in mind the market rate. M/s Sterlite also suggested that instead of land cost, corridor compensation per km rate may be fixed based on voltage of line

8. Chairperson, CEA informed that possibility of reduction in RoW width is minimal as it has already been fixed based on the required Electricity Safety norms.

9. The Committee also opined that payment of full value of land cost, tower base seems justified due to severe restriction put in by placing of tower which heavily impact the productivity/use of land area falling below tower base.
10. Principal Secretary (Power), U.P. however, expressed his reservation and stated that payment of 100% compensation for the lower base without acquisition of land may be a difficult proposition due to ongoing complication regarding compensation under new Land Acquisition Act.

11. Principal Secretary (Power), U.P. and Principal Secretary (Power), M.F. expressed their apprehension about the proposal of RoW Corridor payment as in their view such payment may also hamper the implementation of distribution lines and may also put additional financial burden on distribution company. Moreover, they were also of the opinion that we may not be able to resolve compensation issue by paying 10% as in all probabilities the farmers/land owners will demand more as has already been stipulated in the different State policies and DCs orders.

12. Due to sensitivity of the proposal and its implementation by the different State Govt., it was decided that this issue may also be discussed during the forthcoming Power Secretaries meetings for wider consultation and acceptance and POWERGRID was advised to prepare a detailed agenda note in this regard.
Annex-1
No.37/2015-Trans

Date/time of the meeting 30.04.2015 at 3.00 pm
Venue: Ministry of Power, NPMC Room Shram Shakti Bhawan, New Delhi-110001

List of Participants

Ministry of Power
1. Shri R.N. Choubey Special Secretary (Power) In the chair
2. Smt. Jyoti Arora, Joint Secretary (Trans)
3. Shri Ghanshyam Prasad, Director (Trans)
4. Shri S. Venkateshwarlu, Under Secretary (Trans)

Central Electricity Authority (CEA)
5. Shri Major Singh, Chairperson
   Phone: 011-26102721/Email: memberplanningcea@yahoo.com
6. Shri K.K. Arya, Chief Engineer (SP&PA)
   Phone: 26102045/Email: kkarya_2003@rediffmail.com
7. Shri B.K. Arya, Chief Engineer (IC) (PSPM)
   Mobile: 9808436594/Email: bkarya1664@gmail.com

Power Grid Corporation of India Limited (PGCIL)
8. Shri I.S. Jha, Director (Projects)
   Phone: 0124-2571930/Email: isjha@powergridindia.com
9. Dr. R.K. Sivasubba, AGM (ESMD)
   Mobile: 9810376134/Email: esmd.india@gmail.com

Govt. of Karnataka, Bengaluru
10. Shri P. Ravi Kumar, Secretary (Energy)
    Mobile: 09448124242/Email: prs-energy@karnataka.gov.in

Government of Uttar Pradesh, Lucknow
11. Shri Sanjay Agarwal, Principal Secretary (Power)
    Mobile: 09651799119/Email: sages60@yahoo.com
12. Shri Shrikant, CE(TV) Meerut
    Mobile: 09412749801/Email: cesh@upptcl.org

Govt. of Maharashtra/MAHATRANSCO
13. Shri Rajeev Kumar Mitra, CMD
    Phone: 022-26591253/26595000/Fax 022-26595005
    Email: mdg@mahatransco.in

Government of Kerala
14. Shri Sivasankar M. Secretary (Power)
    Mobile: 09847797000/Email: swathanand.audit@we.in

Government of Madhya Pradesh/MPPTCL, Jabalpur
15. Shri I.C. P. Keshari, Principal Secretary (Energy)
    Mobile: 09425234600
16. Shri R. Sethi C.E (Planning & Design)
    Mobile: 09425805228/Email: cept321@yahoo.com
17. Shri N.N. Dhoke, SE (PSS)
    Mobile: 09425805237/Email: ceps321@yahoo.com

Sterlite Grid Limited (SGL)
18. Shri Ajay Bhardwaj Business Head
    Mobile: 9810446758
19. Shri N. Reddy V.P
    Mobile: 9310409785/Email: tan.reddy@sterlite.com

Essel Infrap (DMITCL)
20. Shri Sudip Dutta
    Mobile: 9850516244/Email: sudipdutta@esselinfraproject.com
21. Shri Navin Mahajan, Essel Infrap (NRSS-XXXI (B)
    Mobile: 9555986504/Email: navin.mahajan@infratessigroup.com
RoW COMPENSATION
And
DIMINUTION OF LAND VALUE
DUE TO PLACING OF
TRANSMISSION LINE / TOWER
AN OVERVIEW

LEGAL AND REGULATORY FRAMEWORK FOR IMPLEMENTATION OF
TRANSMISSION PROJECT AND COMPENSATION.

☐ Prior Permission of Appropriate Govt. under Section-68 (1);

☐ Obtain License from Appropriate Commission under Section 14;

☐ Central Transmission Utility (CTU) and State Transmission Utility (STU) are
deemed to be a transmission licensee under this Act.

☐ The appropriate Govt. has powers under Section 164 to grant/vast powers of The
Telegraph Act 1885 to licensees for laying of transmission lines too for proper
coordination of works;

☐ Licensees vested with the powers of telegraph authority under Section 164 of the
Electricity act use provisions of The Indian Telegraph Act, 1885 for placing of towers
/lines and compensation;

☐ Other licensees viz. Private Entities engaged in power transmission have also been
vested with such powers after complying the laid down procedure;

☐ The Central Government may, by notification, make rules under Section 176(1 & 2
(e))for carrying out the provisions of this Act,
  > (e) the works of licensees affecting the property of owner or occupier under
  sub-section (2) of section 67:
PROVISIONS OF ELECTRICITY ACT, 2003 Part-VIII SECTION 67 & 68

Section 67 (2-5):
Quote:

(2) The Appropriate Government may, by rules made by it in this behalf, specify:

(a) the cases and circumstances in which the consent in writing of the Appropriate Government, local authority, owner or occupier as the case may be, shall be required for carrying out works;

(b) the authority which may grant permission in the circumstances where the owner or occupier objects to the carrying out of works;

(c) the notice and period of notice to be given by the licensee before carrying out works;

(d) the procedure and manner of consideration of objections and suggestions received in accordance with the notice referred to in clause (c);

(e) the determination and payment of compensation or rent to the persons affected by works under this section;

MoP vide notification dt. 18.4.2005 notified rules for all licensees for laying of transmission lines and compensation thereof.

(3) A licensee shall, in exercise of any of the powers conferred by or under this section and the rules made thereunder, cause as little damage, wastage and inconvenience as may be, and shall make full compensation for any damage, detriment or inconvenience caused by him or by any one employed by him.

(4) Where any difference or dispute (including amount of compensation under sub-section (3)) arises under this section, the matter shall be determined by the Appropriate Commission.

The Appropriate Commission, while determining any difference or dispute arising under this section in addition to any compensation under sub-section (3), may impose a penalty not exceeding the amount of compensation payable under that sub-section.

Section 68 (5 & 6):

(5) Where any tree standing or lying near an overhead line or where any structure or other object which has been placed or has fallen near an overhead line subsequent to the placing of such line, interrupts or interferes with, or is likely to interrupt or interfere with the conveyance or transmission of electricity or the 35 kV interrupt or interfere with the conveyance or transmission of electricity or the accessibility of any works, an Executive Magistrate or authority specified by the Appropriate Government may, on the application of the licensee, cause the tree, structure or object to be removed or otherwise dealt with as he or it thinks fit.
When disposing of an application under sub-section (5), an Executive Magistrate or authority specified under that sub-section shall, in the case of any tree in existence before the placing of the overhead line, award to the person interested in the tree such compensation as he thinks reasonable, and such person may recover the same from the licensee.

Explanation. - For purposes of this section the expression "tree" shall be deemed to include any shrub, hedge, jungle growth or other plant.

PROVISIONS OF TELEGRAPH ACT FOR COMPENSATION: COMPENSATION ISSUES ARE DEALT IN SECTION 10 OF THE ACT

The Indian Telegraph Act, 1865, Part III, Section 10:

10. Power for telegraph authority to place and maintain telegraph lines and posts —

The telegraph authority may, from time to time, place and maintain a telegraph line under, over, along, across, and posts on or upon any immovable property.

Provided that —

(a) the telegraph authority shall not exercise the powers conferred by this section except for the purposes of a telegraph established or maintained by the (Central Government), or to be so established or maintained;

(b) the (Central Government) shall not acquire any right other than that of user only in the property under, over, along, across in or upon which the telegraph authority places any telegraph line or post, and

(c) except as hereinafter provided, the telegraph authority shall not exercise those powers in respect of any property vested in or under the control or management of any local authority, without the permission of that authority, and

(d) in the exercise of the powers conferred by this section, the telegraph authority shall do as little damage as possible, and, when it has exercised those powers in respect of any property other than that referred to in clause (c), shall pay full compensation to all persons interested for any damage sustained by them by reason of the exercise of those powers.

Section 16:

1. If the exercise of the powers mentioned in section 10 in respect of property referred to in clause (d) of that section is resisted or obstructed, the District Magistrate may, in his discretion, order that the telegraph authority shall be permitted to exercise them.

2. If after the making of an order under sub-section (1) any person resists the exercise of those powers, or, having control over the property, does not give all facilities for that being exercised, he shall be deemed to have committed an offence under section 188 of the Indian Penal Code (45 of 1860).

---37---
ISSUES AGREVATING THE PROBLEM

- Damages its extent not defined for calculating compensation;
- Substantial increase in No. of Projects;
- Placement of towers/pylon require much larger land area (144 - 400 sq m) and increased Right of way extending from 27 meter to 69 meter for 132 kV to 800 kV HVDC line;
- Restriction imposed for use of land under transmission line affect land value;
- Farmers getting united/forming joint front for enhanced bargaining power;
- Activist and NGO's intervention.

State Policies Regarding Compensation

1. UPPCL:
   - Cash assistance of 10% owners having >1 ha & 20% owners having <1 ha of the registered value for the area occupied by the tower;
   - In case of loss of standing crop and/or trees, compensation will be paid at market value of allowed to harvest the final crop.

2. POWERGRID in western UP asked to pay for both tower base @ Rs. 5 lakh for A/B/C type & Rs. 5 lakh for D and for 25 m wide corridor still work held up

2. APTRANSCO:
   - Ex-gratia at the rate of Rs 3.25 per sq m for the area occupied by the tower
   - In case of loss of standing crop and/or trees, compensation will be paid at market value as determined by the MRO/Dept of Agriculture or allowed to harvest the final crop

POWERGRID asked by DM Visakhapatnam to pay for tower base @ 60% of market value and for Vijayawada-Navilive line asked to pay huge compensation for corridor too in Vijayawada area.
3. Maharashtra:

- As per classification mentioned below and land used by the tower (by not acquiring the proposed land) and as per prevailing market rate of the proposed land.

<table>
<thead>
<tr>
<th>Land Classification</th>
<th>Type of Land</th>
<th>Compensation to be paid</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Non-Cultivable Agricultural land</td>
<td>25%</td>
</tr>
<tr>
<td>B</td>
<td>Cultivable agricultural land</td>
<td>35%</td>
</tr>
<tr>
<td>C</td>
<td>Fruit-bearing agricultural land</td>
<td>60%</td>
</tr>
<tr>
<td>D</td>
<td>Non-agricultural land</td>
<td>88%</td>
</tr>
</tbody>
</table>

- In case of Kolapur-Pune, Pune-Pari lines and were asked to pay additional compensation for tower base Rs. 7.5-9 lakhs and corridor Rs. 3-4 lakh to all farmers whose land falls between two towers.

4. Chhattisgarh:

- 50% of land cost for tower base;
- 20% of land value for corridor restricting to outer point of conductor

* not applicable to distribution lines

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VARIOUS COURT DIRECTIVES / JUDGMENTS

Kerala High Court in their various orders opined that owner can claim compensation for diminishing of land value subject to certain conditions. Such judgment/orders were challenged in the Hon'ble Supreme Court (SC) and got stayed.

SC observed that there can be no fixed formula or policy to arrive at the rate of compensation and is of the view that each case is required to be taken on its own merit on following parameters:

- situation of land;
- distance between high voltage electricity line laid there over;
- extent of the line there on as also the fact whether the high voltage line passes over a small track of land or through the middle of the land and other similar relevant factors;
- The land value is also a relevant factor and whether the owner of the land loses its substantial right to use the property.

The case still pending with Kerala High Court for final judgment.
RECENT DEVELOPMENTS

- Government of Kerala addressing similar problem in POWERGRID lines associated with Kudankulam transmission system issued series of Government Order (G.O.) directing POWERGRID to pay compensation towards damages caused at each tower location in addition to normal crop tree compensation and have framed a criteria for considering some percentage of prevailing land value (5 times of fair value) in the district as a basis for calculating such damages by the District Collection Revenue Authority.

- The SC order dated May 8, 2008 in writ petition filed by a private company against POWERGRID also deals with the issue of compensation and as per this order compensation as per the provision of Section 10(c) of Indian Telegraph Act, 1885 are due to landowner on whose land the tower has been placed.

- District Magistrates of Kutch, Gujarat on representation of affected persons ordered POWERGRID to pay additional Compensation vide its order dt.25.03.10 @ of Rs. 1 lakh for A type tower, Rs.1.1 lakh for B type tower, Rs. 1.25 lakh for C type of tower and Rs. 1.40 lakh for D type of tower for lines associated with Mundra UMPP.

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RECENT DEVELOPMENTS

✓ District Magistrate, Ranga Reddy vide order dt.08.08.2014 for 400 KV D/C Suryapet - Shankarpally line of TRANSCO with following compensation

A. For Tower base:

<table>
<thead>
<tr>
<th>Type of Land</th>
<th>Category A</th>
<th>Category B</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Area of Damage</td>
<td>Area of Damage</td>
</tr>
<tr>
<td></td>
<td>up to 350 sq. yds.</td>
<td>above 350 sq. yds.</td>
</tr>
<tr>
<td>A) Land facing to Highway, (up to 5 km distance)</td>
<td>Rs 2.5 lakhs per tower</td>
<td>Rs 4.5 lakhs per tower</td>
</tr>
<tr>
<td>B) Near to the Housing Sheds of Anwar Commerce developed Area</td>
<td></td>
<td></td>
</tr>
<tr>
<td>C) Land through which more than one transmission line passes</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rate: Rs 700 per sq. yds</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

B. For line Corridor:

Damage in 20 meter (10 meters on either side from the centre of the line), at Rs. 60 per sq. meter

OPINION OF ATTORNEY GENERAL OF INDIA

1. It is logical to hold that the land underneath the legs of the tower (permanently fixed to the earth) is permanently lost by the owner. Even though those pieces of land are not required for acquisition and the ownership remains with the owner yet all incidence of the ownership, enjoyment and free use of those pieces of land becomes severely restricted. In such case, compensation ought to be as near as the present value of the land.

2. The compensation of land under the corridor is entirely different. Such land is conveniently usable for agriculture. However, there would be of course diminution of land value due to placing of line over it with certain restriction on land use and also any future prospects for usage other than agriculture. The compensation for such diminution in land value for the line corridor is also payable to land owner, quantum of which should commensurate to the damage depending upon the type/location of land and its intended/recorded land use.

3. In case of Residential / Industrial area, there is severe restriction on usage for safety of human life & electrical clearance hence compensation need to be commensurate with the damages.
Proposition of Powergrid

- Provisions of the act provide compensation only towards damages and there is no mention for compensation towards diminution of land value explicitly through it is in reality.

- In absence of clarity and refined procedures, the provisions of existing acts are being differently interpreted by concerned DC Revenue Authorities that too variably fluctuate heavily thus causing unrest and delay in reaching ROV issue resulting in delay.

- Powergrid in order to resolve this issue in line with AE's opinion proposes that MoP by amending rules framed under section 67 of EA act may provide for a following standard minimum compensation to be paid by all licensees:

  - 10% cost of land for lower one acre as compensation based on the market rate as per rate by the local Revenue Authorities.
  - Cabinet to say 10% land value of 4.25 cents area to the corridor ROV towards land value diminution.
  - The respective DC/DM to then authorize compensation of 10% cost of land as an additional amount of compensation within 7 days.

- In case enhanced demand by land owners the respective State may review it and if found justified may pay from own resources directly as has been agreed by the State of Kerala.

---

Impact on Tariff due to Tower Base & ROV Corridor Compensation @ 10% Compensation @ 15% (suitable mostly agricultural land & naval setting)

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Cost of Land @ 10% (Rs. in Lakh)</th>
<th>Tariff increase for lower compensated cost (Rs. in Cr)</th>
<th>Compensated cost for lower compensation (Rs. in Lakh)</th>
<th>Compensated cost for ROV Corridor (Rs. in Lakh)</th>
<th>Revised Capital Cost of 100 km Line (Rs. in Cr)</th>
<th>Tariff increase for revised capital cost (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 kV DC Twin</td>
<td>50</td>
<td>2.58</td>
<td>15,720</td>
<td>15,720</td>
<td>15,720</td>
<td>15,720</td>
<td>13.9%</td>
</tr>
<tr>
<td>400 kV DC Twin</td>
<td>30</td>
<td>2.58</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>13.9%</td>
</tr>
<tr>
<td>400 kV DC Twin</td>
<td>40</td>
<td>2.58</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>13.9%</td>
</tr>
<tr>
<td>400 kV DC Twin</td>
<td>20</td>
<td>2.58</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>13.9%</td>
</tr>
<tr>
<td>765 kV DC Twin</td>
<td>40</td>
<td>40.43</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>13.9%</td>
</tr>
<tr>
<td>765 kV DC Twin</td>
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<tr>
<td>765 kV DC Twin</td>
<td>20</td>
<td>40.43</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>16,720</td>
<td>13.9%</td>
</tr>
</tbody>
</table>

---

8
### Impact on Tariff due to Tower Base & RoW Corridor Compensation @ 10%

**Compensation @ 25 Lakhs/acre (Mostly Urban/Semi-urban land near Cities/Towns)**

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Cost/km (Rs. in Lakh)</th>
<th>Tariff on capital cost (Rs. in Cr) @ average 18%</th>
<th>Compens. cost per tower base/km (Rs. in Lakh)</th>
<th>Compensation cost for RoW Corridor (Rs. in Lakh)</th>
<th>Revised Capital Cost of 100 km Line (Rs. in Cr)</th>
<th>Tariff on revised capital cost (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 KV Dc Twin</td>
<td>140</td>
<td>26.2</td>
<td>26 X 1.72 = 44.7</td>
<td>11.18 X 2.5 = 27.95</td>
<td>172.26</td>
<td>21.37</td>
<td>25.11%</td>
</tr>
<tr>
<td>400 KV Dc Quad</td>
<td>130</td>
<td>42</td>
<td>26 X 1.72 = 44.7</td>
<td>11.18 X 2.5 = 27.95</td>
<td>242.26</td>
<td>11.87</td>
<td>12.91%</td>
</tr>
<tr>
<td>400 KV Dc HTLS</td>
<td>140</td>
<td>91.3</td>
<td>26 X 1.72 = 44.7</td>
<td>11.18 X 2.5 = 27.95</td>
<td>372.26</td>
<td>6.72</td>
<td>8.49%</td>
</tr>
<tr>
<td>765 KV Dc</td>
<td>45</td>
<td>15.44</td>
<td>26 X 1.14 = 29.56</td>
<td>16.13 X 1.5 = 42.22</td>
<td>508.80</td>
<td>0.41</td>
<td>1.00%</td>
</tr>
</tbody>
</table>

### Impact on Tariff due to Tower Base & RoW Corridor Compensation @ 10%

**Compensation @ 50 Lakhs/acre (Mostly Urban land near Big Cities/Metro Towns)**

<table>
<thead>
<tr>
<th>Voltage</th>
<th>Cost/km (Rs. in Lakh)</th>
<th>Tariff on capital cost (Rs. in Cr) @ average 18%</th>
<th>Compens. cost per tower base/km (Rs. in Lakh)</th>
<th>Compensation cost for RoW Corridor (Rs. in Lakh)</th>
<th>Revised Capital Cost of 100 km Line (Rs. in Cr)</th>
<th>Tariff on revised capital cost (Rs. in Cr)</th>
<th>% Increase in Tariff</th>
</tr>
</thead>
<tbody>
<tr>
<td>400 KV Dc Twin</td>
<td>142</td>
<td>28.2</td>
<td>11.18 X 5 = 55.9</td>
<td>55.9</td>
<td>154.5</td>
<td>26.52</td>
<td>45.14%</td>
</tr>
<tr>
<td>400 KV Dc Quad</td>
<td>250</td>
<td>45</td>
<td>11.18 X 5 = 55.9</td>
<td>55.9</td>
<td>245.7</td>
<td>56.50</td>
<td>26.67%</td>
</tr>
<tr>
<td>400 KV Dc HTLS</td>
<td>146</td>
<td>91.2</td>
<td>11.18 X 5 = 55.9</td>
<td>55.9</td>
<td>404.5</td>
<td>11.72</td>
<td>18.90%</td>
</tr>
<tr>
<td>765 KV Dc</td>
<td>496</td>
<td>62.44</td>
<td>16.13 X 4 = 64.5</td>
<td>64.5</td>
<td>103.7</td>
<td>0.44</td>
<td>22.12%</td>
</tr>
</tbody>
</table>

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GOVERNMENT OF INDIA
MINISTRY OF INFORMATION AND BROADCASTING
New Delhi. the 18th April, 2006

NOTIFICATION

In exercise of the powers conferred by sub-section (1) of Section 3A of the Press and Publications (Regulation) Act, 1949 (34 of 1949), the Central Government, is pleased to notify for publication in the Extraordinary Edition of the Indian Express of the 19th April, 2006, the following:

1. Shri S. Venktesh, Director, Doordarshan Kendra, New Delhi, is appointed as Central News Editor, and
2. Shri B. Madan, Director, All India Radio, New Delhi, is appointed as Central News Editor.

An order in this matter to the effect will be published in the Gazette of India at the earliest opportunity after this notification.


(Chandra Sambhala, Secretary.)

THANKS
(b) in any support of overhead line or any stay or rail required for the purpose of securing
in position any support of an overhead line on any building or lawn or having been so
fixed, may alter such support.

(2) When making an order under sub-rule (1), the District Magistrate or the Commissioner of
Police or the officer so authorized, as the case may be, shall fix, after consulting the
representatives of the concerned persons if any, the amount of compensation or of
annual rent, or of both, which should in his opinion be paid by the licensee to the
owner or occupier.

(3) Every order made by a District Magistrate or a Commissioner of Police or an authorized
officer under sub-rule (1) shall be subject to revision by the Appropriate Commission.

(4) Nothing contained in this rule shall affect the powers conferred
upon any licensee under section 164 of the Act.
Extract of para 1.3 of the Report

1.3 The maximum width of RoW corridor is calculated on the basis of tower design, span, and wind speed, maximum sag of conductor and its swing plus other requirement of electric safety. The requirement of ROW for different voltage types under standard conditions is as follows:

<table>
<thead>
<tr>
<th>Transmission Voltage</th>
<th>Width of Right of Way (in Meters)</th>
</tr>
</thead>
<tbody>
<tr>
<td>66 kV</td>
<td>18</td>
</tr>
<tr>
<td>110 kV</td>
<td>22</td>
</tr>
<tr>
<td>132 kV</td>
<td>27</td>
</tr>
<tr>
<td>220 kV</td>
<td>35</td>
</tr>
<tr>
<td>400 kV S/C</td>
<td>46</td>
</tr>
<tr>
<td>400 kV D/C</td>
<td>46</td>
</tr>
<tr>
<td>+/-500 kV HVDC</td>
<td>52</td>
</tr>
<tr>
<td>765 kV S/C (with delta configuration)</td>
<td>64</td>
</tr>
<tr>
<td>765 kV D/C</td>
<td>67</td>
</tr>
<tr>
<td>+/-800 kV HVDC</td>
<td>89</td>
</tr>
<tr>
<td>1200 kV</td>
<td>89</td>
</tr>
</tbody>
</table>

*Width of Right of Way is as per the MoEF guidelines dated 5.5.2014.*